

Common sense dictates that our country must have a single, national immigration system. If Puerto Rico, or Hawaii, or Oregon, or Washington could write their own immigration laws—and grant work visas to foreigners—the U.S. immigration system would be in chaos. That is exactly what is happening in the CNMI.

Over the past 20 years, the number of citizens in the Commonwealth doubled. During the same period, however, the population of alien workers exploded by 2,000 percent. Today, the CNMI has twice as many indentured laborers as citizens in its work force.

A decade ago, in response to a growing concern about the large number of guest workers employed in the CNMI, the Reagan administration demanded change. Since then, the Bush and Clinton administrations have repeatedly criticized CNMI immigration and demanded reform.

The Commonwealth is simply unable to control its borders. One CNMI official testified that they have “no effective control” over immigration.

The INS reports that the CNMI has no reliable records of aliens entering the Commonwealth, how long they remain, and when, if ever, they depart.

A bipartisan commission labeled the Commonwealth’s immigration system “antithetical to American values.”

It is not just the number of workers that prompt concern; alien workers in the CNMI serve as indentured laborers. In a civilized society, indentured servitude, we believe, is immoral. The United States outlawed indenture over a century ago, but it continues today in the CNMI. The Commonwealth is becoming an international embarrassment for the United States. We have received complaints from the Philippines, Nepal, Sri Lanka, and Bangladesh about immigration abuses and mistreatment of workers. Countries around the world watch—and wait—for Congress to act.

The CNMI system of indentured migrant labor violates basic democratic principles. It is time for Congress to enact CNMI immigration reform.

Mr. President, I yield back the remainder of my time and yield the floor.

EXHIBIT No. 1

### THREE PLEAD GUILTY TO FORCING WOMEN INTO SLAVERY AND PROSTITUTION IN NORTHERN MARIANA ISLANDS

WASHINGTON, D.C.—Three individuals who were indicted last November on charges that they lured women from China, held them in slavery and forced them into prostitution pled guilty today in federal district court in Saipan, Northern Mariana Islands, the Justice Department announced.

Soon Oh Kwon, president of Kwon Enterprises, Inc., which does business in Saipan, pled guilty to one count of conspiracy to violate rights, specifically the right to be free from involuntary servitude. Kwon’s wife, Ying Yu Meng pled guilty to one count of conspiracy to violate federal laws that prohibit involuntary servitude, extortion, and transportation for illegal sexual activity. Kwon’s son, Mo Young Kwon, who is an officer of Kwon Enterprises, also entered a

guilty plea to one count of transportation for illegal sexual activity.

“Sadly, we have seen too many cases of modern day slavery,” said Bill Lann Lee, Acting Assistant Attorney General for Civil Rights. “Today’s guilty pleas, should put those who exploit workers on notice that the Justice Department will be relentless in bringing them to justice.”

The charges arose out of allegations that the three lured women from China to the CNMI and then held them in slavery and forced them to work as prostitutes in K’s Hideaway Karaoke, a bar owned by Kwon Enterprises. “This kind of abuse of guest workers is intolerable” said Frederick A. Black, U.S. Attorney for the District of the Northern Mariana Islands. “No matter where someone is from, once they come to the United States, they should be free from slavery.” As part of his guilty plea filed with the court, Soon Oh Kwon admitted that, in 1996 and 1997, Kwon Enterprises, in collaboration with Kwon’s mother-in-law, recruited and brought women from China to Saipan to work at the karaoke club, where they were forced to have sex with customers. The women were not allowed to stop working for Kwon Enterprises until they had paid debts owed to Kwon and his family for bringing them to Saipan. In order to discourage the women from leaving without permission, the women were subjected to mental and physical coercion, which included threats to their lives, and their families’ reputations in China. Soon Oh Kwon also admitted to brandishing a pistol at some of the women. Kwon and his wife also admitted that they threatened the women in order to prevent them from making complaints to the CNMI Department of Labor and Immigration.

Kwon’s wife admitted that she had general oversight responsibility for the women who were employed by Kwon Enterprises and made sure that they did not leave without permission by intimidating and instilling fear in them. Kwon’s son admitted that he made arrangements with customers of the karaoke club to have sex with the women, collected the money, and directed the women to leave with the customers in order to engage in illegal sexual activity.

Sentencing is set before Judge Alex R. Munson on January 11, 2000. Soon Oh Kwon is facing a maximum prison term of ten years; Ying Yu Meng, a maximum prison term of five years; and Mo Young Kwon, a maximum prison term of ten years.

The prosecution was the result of a cooperative investigation by the Federal Bureau of Investigation as part of the Clinton Administration’s CNMI Initiative on Labor, Immigration and Law Enforcement, a broad based multi-agency initiative designed to increase resources and oversight in the CNMI, a U.S. Commonwealth located in Micronesia.

### RECOGNITION OF THE “WAKE UP. GET REAL.” PROGRAM

Mr. GORTON. Mr. President, earlier this week, I had the pleasure of visiting twice with students, educators, and parents from the Edmonds School District. During that visit, I heard more about a community effort that demonstrates the value of local ideas and local innovation. The program is titled, Wake Up. Get Real. and is the product of Edmonds-Woodway High School students who are taking leadership roles in eliminating substance abuse and violence in their schools.

Some of those students are here this week in Washington, DC, and were able

to join me on one of my regular radio shows where they shared their creative work with members of the media from across Washington State. While they are in town, I would like to take this opportunity to present them with one of my “Innovation in Education” Awards.

Wake Up. Get Real.’s strength lies in the grassroots, community-oriented nature of its effort, led by students, to reduce the violence and substance use that can tarnish a school’s learning environment. The program is young, as it was only created this past spring, at the behest of students concerned about the perception of unsafe schools and an increasingly negative public perception of teens.

Rather than accept such a situation, the students embarked on a crusade that upholds respect, dignity, and integrity while teaching their peers that there are a vast number of students who choose not to participate in substance abuse or in violent activity. Additionally, the students are teaching educators about what is causing problems in their school and helping them to eliminate alcohol and drug use and violence in their classrooms.

All told, Wake Up. Get Real. generates increased community awareness; provides intervention and prevention from dangerous behavior at all grade levels (K-12); promotes increased educator focus on health as a factor in student learning; provides education materials for adults and students; and offers efficient access to referral resources.

For a program with such young roots, one would expect that it would still be in its infant stages. Rather, Wake Up. Get Real. already touts widespread community support from the school district, local health care providers, area law enforcement, and even the Drug Enforcement Administration. Community support has been so strong that public service announcements are currently being run on various cable channels to heighten local awareness of this important campaign.

When I began my Innovation in Education award program, my goal was to highlight the importance of local control in education. I couldn’t ask for a better example than the students who lead Wake Up. Get Real. They have rallied the support of the community behind them and I commend them for their work in changing their schools for the better.

### JACOB WETTERLING FOUNDATION

Mr. WELLSTONE. Mr. President, I rise today in to recognize 10th anniversary of the disappearance of one of Minnesota’s finest young men, Jacob Wetterling.

Jacob’s abduction at gun point 10 years ago today from St. Joseph, Minnesota, has profoundly affected the lives of his family, but also the lives of the people of Minnesota and the entire United States. Jacob’s family has endured a significant loss and has found

the strength to help other families survive tragedy.

Patty and Jerry Wetterling have spent the last decade raising awareness and influencing public policy through the formation of the Jacob Wetterling Foundation. The foundation works on a national level to eradicate the abduction and exploitation of children by educating, raising awareness, and responding to the needs of victim's families.

The Jacob Wetterling Foundation has worked with over 1,500 families in the search for their missing children, they have presented workshops and seminars to thousands of people, and have shared their message of personal safety and abduction prevention to countless parents and children. Thanks to the Wetterling Foundation sex offenders are required to register in all 50 States and law enforcement agencies can notify neighborhoods when a likely-to-re-offend sex offender moves there.

The Jacob Wetterling Foundation and the family of Jacob are perhaps most widely known for their message of hope, Jacob's Hope. Today we take a moment to think about Jacob Wetterling and the thousands of missing and exploited children and we pray for their safe return. Minnesota has an unsung hero in Patty Wetterling and the Jacob Wetterling Foundation, today we recognize, in great appreciation, the work they have done to save the lives of our children.

The Wetterling's have helped others in need while never giving up on Jacob's Hope. Today we salute this courageous family.

Mr. GRAMS. Mr. President, first, I want to associate my remarks to the Senator's comments dealing with the 10th anniversary of the disappearance of Jacob Wetterling.

Our support continues to go out to the family and also, as Senator WELLSTONE mentioned, to the Jacob Wetterling Foundation. Patty and Jerry Wetterling have worked tirelessly to aiding in the search for missing children. As the Senator said, Jacob's Hope is all of our hope.

Again, I commend the Wetterlings for their efforts. Also, our sympathy and support continues to go out to the family in the disappearance of Jacob Wetterling 10 years ago.

#### CONGRATULATING NAPOLEON "NAPPY" LACHANCE

Ms. COLLINS. Mr. President, I rise today to offer congratulations to one of Maine's most impressive athletes. At the age of 95, Mr. Napoleon "Nappy" LaChance of Westbrook, ME, will be our State's oldest participant in the National Senior Olympics.

Mr. LaChance, who earned a gold medal in the fast walk competition in the last Maine Senior Olympics, will travel to Orlando, FL, tomorrow, October 23, to represent the State of Maine in that event.

Equally impressive, Mr. LaChance does not excel in just one sport. Not only did he win a gold medal for fast walking in the Maine Senior Olympics, but he also has won gold medals for golfing and bowling.

Mr. LaChance has achieved success in his career as well as in athletic competitions. In 1917, Mr. LaChance began working at Valee Pharmacy as a floor sweeper and errand boy. Through hard work and dedication, he became a registered pharmacist and managed the pharmacy until his retirement. For his dedication to his community's well-being, Mr. LaChance has been rewarded with the respect, affection, and admiration of his customers, neighbors, family, and friends.

Mr. LaChance's accomplishments are an inspiration to anyone who aspires to be the best they can be. Whether old or young, athlete or artist, social worker or science teacher, those who seek to be the best share the dedication and the determination exhibited for so long by Mr. LaChance. I extend to him my heartfelt congratulations and best wishes as he competes in the National Senior Olympics representing the great State of Maine. Regardless of the outcome of the race, I know Mr. LaChance will make Maine proud.

I thank the Chair. I yield the floor.

#### CRACKDOWN IN BELARUS

Mr. CAMPBELL. Mr. President, just a few weeks ago, many of my Senate colleagues met a young, dynamic parliamentarian from Belarus, Mr. Anatoly Lebedko, right here on the Senate floor. He impressed us with his dedication and commitment as he advocates for democracy and the rule of law in his home country currently being rule by a repressive regime.

You can imagine how shocked and concerned I was to receive a call from the State Department this week informing me Mr. Lebedko had been picked up by the authorities as part of the latest crackdown in Belarus. I am sure my colleagues who met Mr. Lebedko share my concern for his well-being and for the safety of all of those struggling for democracy and freedom of speech.

Eight years after the break-up of the Soviet Union, Belarus finds itself increasingly isolated from the rest of Europe as a direct consequence of the authoritarian policies pursued by its present government which have stifled that country's fledgling democracy and market economy.

The Helsinki Commission, which I co-chair, held a hearing a few months ago to assess democracy and human rights in Belarus. In July, a number of Commission members and I had the opportunity to hear Mr. Lebedko address the annual Parliamentary Assembly meeting of the Organization of Security and Cooperation in Europe (OSCE) in St. Petersburg, where he outlined developments in Belarus and the prospects for genuine political and economic reforms.

Clearly, the cycle of political and economic stagnation in Belarus will only come to an end through genuine dialogue based on human rights, democracy and the rule of law. The Helsinki Commission has called on Belarus to adopt meaningful political and economic reforms in keeping with that country's obligations as a participating State of the OSCE.

On September 3, the government and opposition in Belarus began consultations at the office of the OSCE Advisory and Monitoring Group in Minsk. These talks, long urged by the international community and the Helsinki Commission could represent an important step in beginning the process of reversing the bleak human rights and democratization picture in Belarus.

Until recently I had been encouraged by what appeared to be the start of a dialog between the Belarusian Government and opposition. However, there have been a number of disturbing developments, including continued harassment of opposition members, a renewed crackdown on the independent media in recent weeks, and now the detainment of Mr. Lebedko.

We recently wrote to Secretary of State Albright voicing concern about the situation in Belarus and called on the State Department to intensify its work in this area. This most recent development underscores our concerns.

I ask unanimous consent that copies of our letter to the Secretary of State, a letter we sent to the President of Belarus, along with recent news clips be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

COMMISSION ON SECURITY  
AND COOPERATION IN EUROPE,  
*Washington, DC, October 15, 1999.*

Hon. MADELEINE KORBEL ALBRIGHT,  
*Secretary of State, Department of State, Washington, DC.*

DEAR MADAM SECRETARY: We are writing to voice our growing concern over violations of the principles of democracy, human rights, and the rule of law in Belarus under the authoritarian leadership of Aleksandr Lukashenka, who remains in power despite the expiration of his legal presidential mandate last July. The fledgling opposition in Belarus deserves both our moral and material support as they seek to overcome the legacy of Communism and authoritarianism and build a democratic society firmly rooted in the rule of law.

Many of us recently had an opportunity to meet with Anatoly Lebedko of the United Civic Party of Belarus, a young political leader who, despite personal risk, continues to openly criticize the Lukashenka regime. His personal safety is of particular concern as he returns to Belarus following an intense crackdown against the opposition.

In recent weeks, Lukashenka has reportedly authorized a series of measures designed to further suppress Belarus' already beleaguered opposition. Border controls have apparently been tightened and officials in Minsk and other large cities have been instructed to ban public protests and demonstrations. The few remaining independent opposition newspapers, including Naviny and Kuryer, have likewise come under increased pressure from the authorities.